

### **The Food and Veterinary Office**



Overview – February 2008



Second Round Negotiation EU-CA Association Agreement SPS Chapter Brussels, 25 – 29 February 2008

Tuesday, 26 February – Exchange of Information

15:30 – 16:30 EC Policy on Inspection and Control. EC Inspection Procedures.

Dr Graham Wood (SANCO F1)



### **Overview of presentation**

Brief history General information Mission statement & areas of activity Structure Key functions/core activities New developments



### **Brief History**

- 1979: Commission controls/inspections organised in AGRI (veterinary and phytosanitary matters) and ENTR (general food hygiene)
   1996: BSE crisis
   1997: Commission response: a new Food Safety Policy
   1997: FVO established (September 1997 in Ireland)
- 2000: White Paper on Food Safety
- E 2002: FVO in Grange



#### General information – Location & Staff

- Location : Grange, Co. Meath, Ireland Since 2002)
- Staff:
- ☑ 171 posts (shortly to be augmented)
- ☑ 90 Inspectors
- Qualifications:
- ✓ Veterinarians
- ☑ Agronomists
- Øother qualifications



#### 2. Mission statement:

Through its audits, inspections and related activities, to

check on <u>compliance</u> with the requirements of EU food safety and quality, veterinary and plant health legislation within the European Union and on compliance with EU import requirements in third countries exporting to the EU,

- contribute to the **development of EU policy** in the food safety, animal health and welfare and plant health sectors,
- contribute to the <u>development of effective control</u> <u>systems</u> in the food safety, animal health and welfare, and plant health sectors,
- Inform stakeholders of the outcome of its audits and inspections.



# 3. How does the FVO accomplish the mission statement?

- Assess the performance of national Competent Authorities (CA) and compliance with EU requirements
  - Carry out ON-THE-SPOT inspections
    - "Eyes and ears of the Commission"
  - Report on findings to CS, MS, EP/Council, and other stakeholders via internet publication (http://europa.eu.int/comm/food/fs/inspections/index\_en.html)
- Recommendations to CA and CS
- Follow-up with CA and CS



#### 3. Legal basis for the on-the-spot inspections (missions)

Missions are carried out under the general provisions of Community legislation and in particular:

- Art. 45 (MS) and Art. 46 (TC) of Regulation (EC) No 882/2004 of the European Parliament and of the Council of 29 April 2004 on official controls performed to ensure the verification of compliance with feed and food law, animal health and animal welfare rules.
- For plant health, Articles 21 and 27(a) of Council Directive 2000/29 on the protective measures against the introduction into the Community of organisms harmful to plants or plant products and against their spread within the Community.

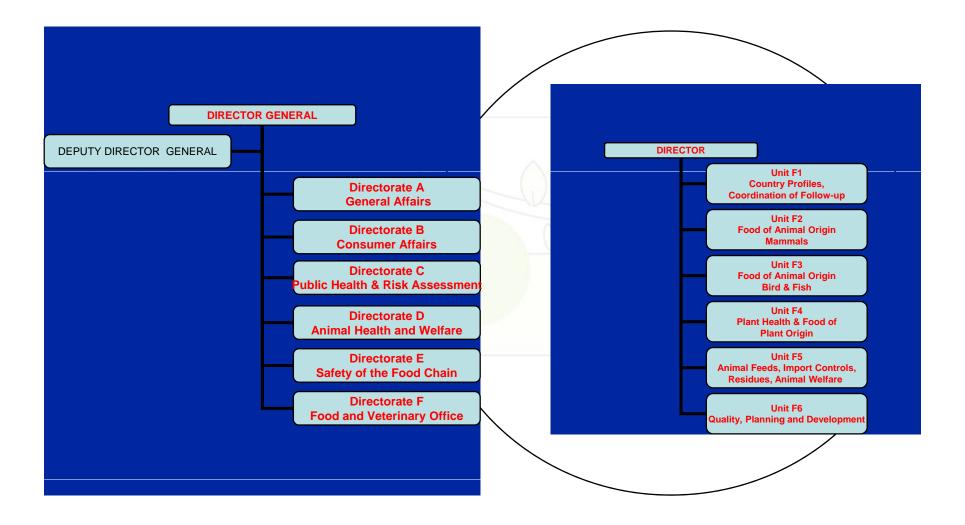


### 4. Areas of activity Food safety Animal health Farm to table Animal welfare Food+Feed Plant health In MS, CC and TC





### Health & Consumer Protection SANCO Structure



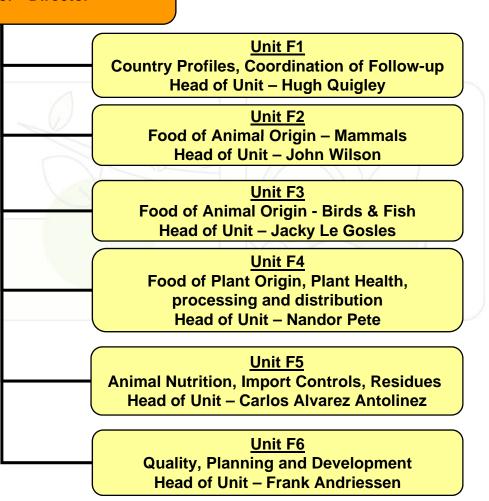




### **FVO Structure**

Directorate F - Food and Veterinary Office Colm Gaynor - Director







### Structure – cont. 6 FVO Units:

- 4 inspection Units (F2-F5)
  -Food of animal origin: Mammals
  -Food of animal origin: Birds/Fish
  -Food of non-animal origin & plant health
  -Horizontal: Feed (TSEs), Residues,
  Welfare, Import Controls
- 2 non-inspection Units (F1&F6)
  - Follow-up, Country Profiles
  - Quality, Planning, Development



## Key functions/core activities

- 1. Performance of missions
- 2. Report on the Results
- 3. Follow up on corrective action
- 4. Country Profiles (CP)
- 5. Input into legislative process
- 6. Input into SANCO policies
- 7. Information to the consumer
- 8. Additional core activities



Key Functions (1) – Performance of missions

- Mission type:
- Inspections verification of compliance (official controls and application of EU standards by FBOs)
- Initial assessment & monitoring (CC)
- Fact-finding
- General review (GRM-CP) general audit GA (new in 2007)



#### The Mission Programme

### In 2007 FVO carried out 252 inspections: 159 MS, 12 CC, 81 TC 176 Food Safety (70%) 27 Animal Health (10%) 17 Animal Welfare (7%) 17 Plant Health (7%) 15 GRM (6%)

2008: 256 audits/inspections scheduled, including 20 GRM + 6 GA

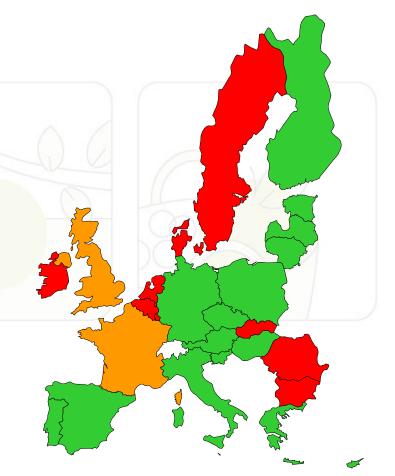


#### **General Review Missions**

- 27 Country Profiles on website
- 20 update GRMs in 2008

#### **General Audits**

- Pilots in 2007 (AT and NL)
- 6 first round in 2008 (SK, HU, EE, ES, IE + DE)





#### **Mission Prioritisation**

#### The Process:

- SANCO planning process starts early in year chaired by DDG.
- Detailed proposals agreed mid-year. (various inputs including identified risks, policy/legal priorities, trade considerations etc).
- Proposed programme presented to MS at Heads of Service and CVOs meeting (before summer break).
- Further refinement and input from other related DGs (e.g. DG AGRI).
- Programme submitted to DG & DDG (and Commissioner) for approval.
- Detailed programme distributed to MS in final quarter of year.
- Forwarded to EP and published on SANCO Europa
- Programme adjusted to deal with emergencies/cancellations/ political issues etc.



#### Key Functions (2) – Report on the Results

#### Report type:

- 1- Individual reports (draft/final\*)
- 2- General reports (end/interim). For example:
  - Animal Welfare,
  - Animal Nutrition,
  - T<mark>SEs</mark>,
  - Plant protection products,
  - GMOs, food hygiene.
- 3- More recently, production of the <u>Country Profile</u> and from 2008, the GA reports.
  - \* Distribution of final report to CS, CA, EP/Council, stakeholders



#### Report writing

### The process:

- Manual of Procedures
- PMQ & evaluation plan for mission series
- LI produces draft report on return from mission
- Review by HOU and report co-ordinator
- Legal & compliance checks pre/post mission (F6)
- <u>Clarity</u>, <u>coherence</u> & <u>consistency</u> (i.e. is consistent approach being taken in comparison with similar missions to other countries, or earlier mission to the same country)
- Draft report to CA for comment & action plan
- Finalise report (repeat points 4 to 6)



#### Key functions (3) - Mission Follow-up

- Initial phase in Inspection Units (individual reports). Assessment of CA action plans, request for further information/clarification (where required) & final unit assessment + CN;
- ✓ Subsequently co-ordinated in Unit F1 (on a country basis) see Country Profile for MS;
- Ongoing correspondence, F1 meetings with CA, "high level meetings";
- ✓ Co-ordination with A/D/E : SANCO Management Committee on Follow-Up.



#### Key function (4) – Country profiles (MS)

- Meeting with all CA on 11 control systems
- Description of control systems: who is doing what
- Follow up: progress on FVO recommendations

Animal health Food of animal origin Imports of animals/food of anim. Feedstuff TSE/ABP Residues Food hygiene Imports of food of plant origin Pesticides Animal welfare Plant health

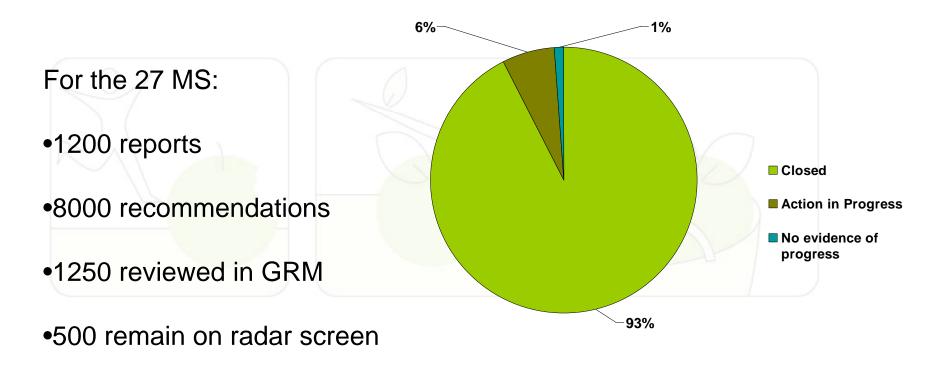


Why Country Profiles? They provide a horizontal, country-based overview which:

- helps to identify the main strengths and weaknesses of each national control system,
- assists the overall prioritisation of FVO audits, inspections and other monitoring activities,
  - supports the systematic follow up of recommendations in FVO reports,
- facilitates the conduct of audits and inspections, in particular General Audits under Regulation 882/2004,
- serves as a basic source of background information for stakeholders (e.g. briefings).



#### Country Profiles – the work behind the scenes



•100 no adequate response



#### Country Profiles – <u>Examples</u>

#### TABLE OF CONTENTS

PUTE ODVOTION		The following table lists the relevant authorities health, feed and food safety, animal welfare and pla to internet web pages are also given.	with responsibility for animal ant health. Where available, links			
INTRODUCTION	3	Federal level				
1. COMPETENT AUTHORITIES AND OVERALL DISTRIBUTION OF RESPONSIBILITIES	4	BMGF Ministry of Health and	Women re, Forestry, Environment &			
2. COMPETENT AUTHORITIES AND DISTRIBUTION OF RESPONSIBILITIES IN RELATION TO INDIVIDUAL CONTROL SYSTEMS	13	BMLPUW the based of the second	Senith and Food Safety/Federal			
2.1. Control system for animal health	13	BFW Federal Forest Office We then address and Provincial level and district level	CONTROLS ON RESIDUES AUTHORISATION AND IN FOODSTUFF CONTROLS ON CONTROL MANNETING	S ON THE USES		
2.2. Control system for food of animal origin	16	LH Provincial Governor DAA District Administrativ	BMLFUW	_		
2.3. Control system for imports of animals and food of animal origin	19	PVS Provincial Veterinary FI Provincial Food Inspe PPS Provincial Plant Prote				
2.4. Control system for feedingstuffs and animal nutrition	22	PPS Provincial Plant Proce	BMGF Der. IV/8/10 BAES - Excharge	18		
2.5. Control system for TSEs/ABP	24	Ministry of Health and Women	Rick association and campling plan	1		
2.6. Control system for veterinary medicines and residues		At central level Division IV Sector B of the (Bundesministerium für Gesundheit und Frauen) food auf versions vanients, Wehn ihr Dower th	Autinis inspectors has tamping youn Meetings with IT true as year Basic training for FI RASFF	Recommendations identified for	Findings	Assessment
2.7. Control system for foodstuffs and food hygiene	31	respectively responsible for:	Authoritation of LH - FI Petticidas	follow up		
2.8. Control system for imports of food of plant origin	33	<ul> <li>meat hygiene, residue controls, animal by-g</li> <li>animal health, trade of live animals, legal a</li> </ul>	AGES Densited plenning BAES - ZC Dom Sumpling Incompling Incompliant Incompliant	that farm registers used for sheep.	The Hungarian authorities confirmed that the official models of farm registers contain all the required information. Furthermore,	Action taken
2.9. Control system for pesticides	35	<ul> <li>animal welfare, control of animal inf (Department IV/B/9);</li> </ul>	Sampling Coam Impections Enforcement maximums Inspections	the required information foreseen in Directive 92/102 and	CVO instruction 30402/2004 dated 23 February 2004, was issued to AHFCSs	
2.10. Control system for animal welfare	38	<ul> <li>food safety and official foodstaff controls (</li> <li>norval food, FAO/WHO-Codex, Alimentation</li> </ul>	Analysis Sampling	Regulation 1760/2000.	regarding the practical implementation of farm registers and the control of this through spot-checks (10%).	
2.11. Control system for plant health	40	IDVer 1000, FACOWING-COURT Animalian IV/B/11). They have a total of 47 staff with university degree	( buildesse	Pre-accession mission: To complete the transposition and	A Ministerial Decree 47/2005 was published on 23 May 2005 concerning the	In progress
3. FOLLOW-UP OF FVO INSPECTIONS	42	Ministry of Agriculture, Forestry, Environment an	The CCA for control of pesticide residues in foodstuffs of plant origin is	implementation of Directive 92/102 for goats and the	identification and registration of goats and sheep. This will come into effect on 9 July	
3.1. Animal health	46	The Ministry of Agriculture, Forestry, Enviro (Bundesministerium für Land- und Forstwirtscha	The CCA for control or pesticule residues in toodsturf or plant origin is Within the BMGF Department IV/B/10 gives instructions to the proving supervises the implementation of controls.	(as amended) for bovine brucellosis.	2005. The database for goats and a new database for sheep will become operational on 1 January 2006. Data input will take	
3.2. Food of animal origin		(BMLFUW) is responsible for policy and legislat to petitcides and feedingstuffs. These respo	The sampling activities for residues of pesticides under different a coordinated plan, national monitoring plan, special actions) are inch	CELECTRONIS.	place between July and December 2005.	
3.3. Imports of animals and food of animal origin	53		annual "revision and sampling plan" covering control activities on food i Controls are implemented at local level by the LH FI.		(Note the point relating to bovine brucellozis is taken up in a recommendation in Mission Report 7178/2004 below).	
3.4. Feedingstuffs and animal nutrition	54		The CCA responsible for authorisation and controls on the placing on th	Pre-accession mission: To	At the end of 2004, the CVI and the two	In progress
3.5. TSEs/ABP			plant protection products is the BAES, with technical assistance from AC Evaluation and risk assessment is conducted by 4 Departments of the	CVI and to ensure that the CVI is	regional laboratories were merged. Since then, the two regional laboratories have been under the direct control of the CVI. The CVI	
3.6. Veterinary medicines and residues			Plant Protection Products and Authorisation in AGES. Based on the AGES, the BAES, in its capacity as risk manager, issues the authorisation	concerning	performs on-the-spot controls at both regional sites six times per year.	
3.7. Foodstuffs and food hygiene	59		Control of the marketing of plant protection products is the responsib BAES through its inspection service in Linz and Vienna (Zentrum Kon	<ul> <li>the rabies vaccination programme,</li> </ul>	Ring tests are not planned for 2005 due to lack of positive samples. However, ring tests	
3.8. Imports of food of plant origin	60	L	31	<ul> <li>the regularity of ring tests;</li> </ul>	are planned for Autumn 2006.	
3.9. Pesticides	62			<ul> <li>and the diagnosis of brucella molitentia follows Annex C of</li> </ul>	The CVI undertakes all analyses for List A diseases.	
3.10. Animal welfare	65			Council Directive 91/68.	Rabies vaccination has achieved 80% immunisation in foxes sampled.	
3.11. Plant health	68				Confirmation was not received that the CVI has the capacity to perform diagnosis of	
ABBREVIATIONS AND SPECIAL TERMS	69				has the capacity to perform diagnosis of brucella mellensis in accordance with Annex C of Directive 91/68/EEC of 28 January 1991 on animal health conditions governing intra-Community trade in ovine and caprine animals.	

Competent Authorities



# Key Functions (5) – Input into the legislative process

### Examples:

- Decisions taken on the basis of FVO inspections (e.g. 2008/61/EC on beef export from Brazil)
- Intra/Inter-service consultations,
- Guidelines for MS related to official food and feed controls, for example:
  - preparation of the MACP -Decision 2007/363/EC
  - criteria for the conduct of audits -Decision 2006/677/EC



#### Key Functions (6) – Input into SANCO policies

- Examples:
- Individual and general reports
- Follow-up activities
- Participation in SANCO and other fora
- SANCO Management Committees,
- Safeguard cell meetings,
- Commission Working Groups (e.g. BIPs, residues) and SCoFCAH,
- Veterinary Agreement related work.



#### Key Functions (7) – Information to the consumer

### Information includes:

- Individual country reports available on the SANCO <u>internet site</u> together with CA comments + AP
- General reports
- MS Country Profiles
- FVO Annual Report (since 1997)
- i.e. The state of application of Community legislation.



#### Additional Core Activities (8)

- Desk-studies (questionnaires, data review)
- Other reports: on Pesticide monitoring programme
- Operation of Europhyt
- Assessment of plans BIPs, Third country Residue Plans



#### New Developments

- Reg. 882/2004, MS obligations:
- MS to develop Multi-annual, National Control Plans (MANCP)
- MS to develop National Audit Systems
- National, Annual Reports + modification
   National Plan
- Additional provisions for sanctions and for support measures (training)



### New Developments (cont.)

### Reg. 882/2004, Com. obligations:

- FVO to develop guidelines:
  - for the National Control Plans (2007/363/EC),
  - for the National Audit Systems, (2006/677/EC)
  - for the Annual Reports,
  - for third country information.
- Commission to submit annual report on operation of controls in MS
- New support tools: databases, country profiles (CP)



#### More information - FVO Web-site

- Mission programme
  - Audit/inspection reports
- Special reports (e.g. pesticides)
- FVO annual report
- Country profiles

http://ec.europa.eu/food/fvo/index\_en.htm