Gender Equality

Peacebuilding

Operational Framework
Acknowledgments

This framework has been prepared as part of a collaborative effort of the Conflict Prevention and Post-Conflict Reconstruction (CPR) Network which is an informal network of bilateral donor countries and multilateral (UN) agencies involved in responding to complex emergencies and conflict situations. (http://www.cpr-network.org) The CPR Network has established a working group as a focal point for the assembly of analytical frameworks and operational tools developed by donors for responding to conflict situations before, during and after conflict. All frameworks and tools respond to various peacebuilding themes and sectors, and aim to guide programming activity through the lens of past lessons learned and best practices.

In 1998, the CPR working group tasked the CIDA Peacebuilding Unit to conduct the first round of surveys of the international peacebuilding community regarding useful analytical tools. This survey resulted in the Compendium of Operational Frameworks for Peacebuilding and Donor Co-ordination. The Compendium is a work in progress, and has been subsequently revised by subsequent rounds of surveys. (available at http://www.cida.gc.ca/peace)

This paper, written by Beth Woroniuk, aims to provide an overview of best principles and practices, as they have emerged from the actual experience. In this overview, key challenges are examined, and the paper also tries to anchor the issue within the wider peacebuilding spectrum. Consequently, it provides recommendations to donors and practitioners on how development co-operation can be used to support work in this area.
1. **INTRODUCTION**

This document is designed to provide guidance to organisations working in the field of conflict management (which includes prevention, containment, resolution, reconciliation and reconstruction). It is an attempt to draw operational lessons from our increasing understanding of the inter-relationship of gender equality issues, conflict and peacebuilding.

This document is based on a review of reports and published sources. It sets out questions to be asked and issues to explore. It will evolve with feedback and new inputs. It assumes that participatory approaches are more effective than top-down initiatives and that both women and men must be involved in building both peace and gender equality.

2. **BACKGROUND**

2.1 **Gender Equality and Gender Mainstreaming - Definitions**

Gender equality has been adopted as a vital goal for development cooperation, with mainstreaming used more and more as a strategy to support that goal.

**Gender and Gender Roles:** "Gender refers to the socially constructed roles and responsibilities of women and men. [It]... includes the expectations held about the characteristics, aptitudes and likely behaviours of both women and men (femininity and masculinity). These roles and expectations are learned, changeable over time, and variable within and between cultures."¹

**Gender equality** requires equal enjoyment by women and men of socially-valued goods, opportunities, resources and rewards. Gender equality does not mean that men and women become the same, but that their opportunities and life chances are equal. The emphasis on gender equality and women's empowerment does not presume a particular model of gender equality for all societies and cultures, but reflects a concern that women and men have equal opportunities to make choices about what gender equality means and work in partnership to achieve it.

Because of current disparities, equal treatment of women and men is insufficient as a strategy for gender equality. Achieving gender equality will require changes in institutional practices and social relations through which disparities are reinforced and sustained. It also requires a strong voice for women in shaping their societies.

**Mainstreaming** is a strategy to support the goal of gender equality. It has two general dimensions:

- the integration of gender equality concerns into the analyses and formulation of all policies, programmes and projects; and

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initiatives to enable women as well as men to formulate and express their views and participate in decision-making across all development issues.\footnote{Gender equality and mainstreaming definitions are from DAC Guidelines for Gender Equality and Women's Empowerment in Development Cooperation, 1998.}

Thus gender mainstreaming in peacebuilding initiatives involves a concern for increasing women's participation, but it also goes further than that. This strategy looks at how to promote more equitable gender relations (political, economic, and social) and the differential impact of interventions on women, men, boys and girls.

2.2 The International Context

The last few years have seen increased international attention to the issues of women, peace and security. For example, the United Nation's Security Council passed a ground-breaking resolution (1325) in October 2000 that recognized that maintaining and promoting peace and security required women's equal participation in decision-making and called on all actors to adopt a gender perspective. A coalition of NGOs, headed by International Alert, launched an international campaign to promote women's participation in peacebuilding. Efforts have been made to 'gender' the Sphere Project's Humanitarian Charter and Minimum Standards. As well, the UN's 'consolidated appeal process' chose 'women and war' as its theme for 2001.

Yet in many ways, this attention appears to be at the margins of mainstream thinking on peacebuilding. Initiative after initiative is planned and implemented without attention to how the needs and priorities of women, men, boys and girls differ. There is an ongoing need to sharpen our analysis, learn lessons, listen to women involved in building peace and develop methodological tools. But more is required. Political leadership, investments in advocacy and resources are required to act on what has been learned and to use the tools that are increasingly available.

2.3 Why Look At Gender Equality Issues in Peacebuilding Initiatives?

It is important to ensure that gender equality issues are taken into consideration in peacebuilding initiatives because:

- Gender is a relevant dimension in peacebuilding. Conflict is a gendered activity. There is a strong gender division of labour, women and men have differential access to resources (including power and decision-making) during conflicts, and men and women experience conflict differently. This was recognized by the international community and highlighted in the final document of the Fourth World Conference on Women (Beijing, 1995) the Platform for Action (PFA): while entire communities suffer the consequences of armed conflict and terrorism, women and girls are particularly affected because of their status in society as well as their sex (para 135). Therefore understanding the gender dimensions of a situation is an important dimension of understanding the overall situation.
Women (as well as men) have a fundamental stake in building peaceful communities. Their contributions to peacebuilding should be encouraged and supported (given women's economic and political marginalisation, they are not always well-placed to play an effective role).

Canada has a formal commitment to gender equality and, more specifically, has agreed that a gender perspective should be part of peacebuilding initiatives (the PFA states: In addressing armed or other conflicts, an active and visible policy of mainstreaming a gender perspective into all policies and programmes should be promoted so that before decisions are taken, an analysis is made of the effects on women and men, respectively. (para 141))

Peace is a prerequisite to achieve the goal of gender equality and women's empowerment and some would argue that gender equality is necessary for true peace (broadly defined).

2.4 Gender Issues in Conflict Situations

Each conflict/peacebuilding situation is different and there is always a need for a specific analysis. Factors such as gender, religion, age, class, nationality, ethnicity, race and sexual orientation will come together in different ways. Table 1 highlights ways gender differences and inequalities may be relevant in conflict situations. This is not a complete list, rather it provides examples and is intended to provoke additional reflection.
<table>
<thead>
<tr>
<th>Elements of Conflict Situations</th>
<th>Possible Gender Dimensions</th>
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<tbody>
<tr>
<td><strong>Pre-Conflict Situations</strong></td>
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<tr>
<td>Increased mobilisation of soldiers.</td>
<td>Increased commercial sex trade (including child prostitution) around military bases and army camps.</td>
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<td>Nationalist propaganda used to increase support for military action</td>
<td>Gender stereotypes and specific definitions of masculinity and femininity are often promoted. There may be increased pressure on men to ‘defend the nation.’</td>
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<td>Mobilisation of pro-peace activists and organisations</td>
<td>Women have been active in peace movements – both generally and in women-specific organisations. Women have often drawn moral authority from their role as mothers. It has also been possible for women to protest from their position as mothers when other forms of protest have not been permitted by authorities.</td>
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<tr>
<td>Increasing human rights violations</td>
<td>Women’s rights are not always recognized as human rights. Gender-based violence may increase.</td>
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<td><strong>During conflict situations</strong></td>
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<tr>
<td>Psychological trauma, physical violence, casualties and death</td>
<td>Men tend to be the primary soldiers/combatants. Yet, in various conflicts, women have made up significant numbers of combatants. Women and girls are often victims of sexual violence (including rape, sexual mutilation, sexual humiliation, forced prostitution and forced pregnancy) during times of armed conflict.</td>
</tr>
<tr>
<td>Social networks disrupted and destroyed — changes in family structures and composition</td>
<td>Gender relations can be subject to stress and change. The traditional division of labour within a family may be under pressure. Survival strategies often necessitate changes in the gender division of labour. Women may become responsible for an increased number of dependents.</td>
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<tr>
<td>Mobilisation of people for conflict. Everyday life and work disrupted.</td>
<td>The gender division of labour in workplaces can change. With men's mobilisation for combat, women have often taken over traditionally male occupations and responsibilities. Women have challenged traditional gender stereotypes and roles by becoming combatants and taking on other non-traditional roles.</td>
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<td><strong>During conflict situations</strong> (cont’d)</td>
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<td><strong>Material shortages (shortages of food, health care, water, fuel, etc)</strong></td>
<td>Women’s role as provider of the everyday needs of the family may mean increased stress and work as basic goods are more difficult to locate. Girls may also face an increased workload. Non-combatant men may also experience stress related to their domestic gender roles if they are expected, but unable, to provide for their families.</td>
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<tr>
<td><strong>Creation of refugees and displaced people</strong></td>
<td>People’s ability to respond to an emergency situation is influenced by whether they are male or female. Women and men refugees (as well as boys and girls) often have different needs and priorities.</td>
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<tr>
<td><strong>Dialogue and peace negotiations</strong></td>
<td>Women are often excluded from the formal discussions given their lack of participation and access in pre-conflict decision-making organisations and institutions.</td>
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<tr>
<th><strong>During reconstruction and rehabilitation</strong></th>
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<tr>
<td><strong>Political negotiations and planning to implement peace accords</strong></td>
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<td><strong>Media used to communicate messages (peace accords, etc.)</strong></td>
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<td><strong>Use of outside investigators, peacekeepers, etc.</strong></td>
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<td><strong>Holding of elections</strong></td>
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<td><strong>Intern’l investments in employment creation, health care, etc</strong></td>
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<td><strong>Demobilisation of combatants</strong></td>
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<td><strong>Measures to increase the capacity of and confidence in civil society</strong></td>
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3. WHAT TO DO?

What are the implications of our increasing understanding of both the gender dimensions of conflict and peacebuilding and the role of development assistance in facilitating peacebuilding processes? There are two fundamental dimensions:

First, all initiatives should:

- incorporate a gender analysis into the assessment of the situation (see below);
- ensure that gender equality considerations are present at the level of results (in other words, gender equality issues should not be restricted to one component of a project, rather they should be part of and influence the primary direction of the initiative);
- increase women’s participation in conflict resolution at decision-making levels;
- promote women as actors and protagonists (rather than a ‘vulnerable group’); and
- provide, where feasible, sex-disaggregated data (of participants, beneficiaries, etc.).

Second, there is also a need for specific initiatives to strengthen women’s capacity to participate in peacebuilding initiatives in a meaningful fashion, to improve the capacity of organisations to deal with gender differences and inequalities and to reduce gender inequalities. This could involve initiatives and/or components that directly target women (including skills training, capacity and development for women’s organisations) and/or men (such as sensitisation and analysis of links between notions of masculinity and violence).

3.1 Gender analysis in peacebuilding initiatives

In recent years significant work has been done in developing gender frameworks and analytical tools. Table 2 below distills some of this thinking into questions to be asked in peacebuilding initiatives.

In order to be most effective, the questions should not be asked in a mechanistic manner. They are meant to spark discussion and action on how best to incorporate a gender equality perspective and improve peacebuilding initiatives.
### Table 2: Gender Analysis in Peacebuilding Initiatives

<table>
<thead>
<tr>
<th>Key questions to ask</th>
<th>Why ask this question</th>
</tr>
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<tbody>
<tr>
<td>How and why is gender equality relevant to the proposed results/impacts of the project?</td>
<td>All too often gender equality issues are considered as a subset or a marginal issue. Experience has shown that it is important to bring equality issues into the main proposed results for an initiative. In many programmes, attention has focussed on increasing women's participation in project activities, rather than considering the overall impact on gender inequalities.</td>
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<tr>
<td>How has there been an analysis of how women can contribute to peace in this situation and how the peacebuilding initiative can contribute to gender equality?</td>
<td>Consistent with the move to mainstreaming strategies, gender equality issues should be brought into the core of the initiative. For example: an economic reconstruction programme should look at how women participate in the overall programme not merely set aside a marginal amount of money for &quot;women's projects.&quot;</td>
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<td>Has contact been made with local/regional peace organisations, especially those involving women?</td>
<td>It is important to build on local initiatives and draw in relevant expertise.</td>
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<td>Is there a clear understanding of people's differential conflict experiences - both i) between women and men and ii) among different groups of women?</td>
<td>Research has clearly demonstrated that women and men experience conflict differently (Table 1 outlines numerous gender equality issues). Gender imbalances in access to power are reflected in numerous ways. It is important that these differences be recognized in the general analysis and design of interventions.</td>
</tr>
<tr>
<td>Is there a clear understanding of the different needs, interests and priorities of boys and girls?</td>
<td>It is important not to assume that all children share the same needs and interests. Understanding the different priorities and situations of girls and boys should be part of the overall analysis.</td>
</tr>
<tr>
<td>Does the analysis include a consideration of the gender division of labour, an analysis of differential access and control of resources and consider domestic work in the calculations of work?</td>
<td>Despite the recognition of the importance of gender analysis, it is rarely done as part of the project preparation. Yet, this type of analysis should be seen as routine and part of the crucial information necessary to understand a specific situation.</td>
</tr>
<tr>
<td>Is there a clear understanding of both gender-based violence and violations of women's human rights? Do institutions and organizations have the capacity to deal appropriately with these issues?</td>
<td>Gender-based violence and lack of respect for women's human rights are often the first issues cited when looking at gender issues in peacebuilding situations, yet they are often very difficult to deal with. Organizations require sensitivity and specialized training in order to respond appropriately.</td>
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</tbody>
</table>
Key questions to ask | Why ask this question
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Have women participated in a meaningful fashion in the design of the project? Have the project holders/partners established a 'channel of access' to women and demonstrated a capacity to involve women? | Participatory methodologies will not automatically ensure that women's voices are heard or that their perspectives are represented in project design. It is important to understand the obstacles women face when participating in programmes or political processes and work to minimize these obstacles.

Are women viewed as actors and protagonists, rather than as primarily victims? | Development cooperation organisations have often focussed on women as victims rather than on strengthening their capacity to survive, act, articulate alternative visions and rebuild.

### 3.2 Entry Points

In attempting to link gender equality objectives to general peacebuilding objectives, there are numerous possible entry points. Table 3 offers an initial list building on the potential peace and conflict impact assessment areas.³

#### Table 3: Entry Points to Support Gender Equality in Peacebuilding

**Institutional Capacity to Manage/Resolve Conflict and Build Peace:**

**Support for women's role in peacebuilding:** What is the role of both women in mixed organisations and women's organisations in peacebuilding initiatives — both formally and informally? (Even when women have been excluded from the formal discussions, they have often played an important role through civil society institutions in trying to hold governments accountable for their commitments.) Are women involved in early warning systems? Do women, as well as men, receive training in mediation, facilitation and alternative dispute resolution? Is there an analysis of the barriers that women face when attempting to participate in peacebuilding initiatives? Is there a role for women-specific activities?

**Institutional capacity to work with a gender equality perspective:** Do local and international organisations have the capacity to recognize and work with gender equality issues? For example, do investigators of war crimes take full consideration of gender-based violence and do witness protection programmes consider the safety of witnesses testifying in cases relating to gender-based violence? Do organisations working with refugees have the capacity to implement the UNHCR guidelines on refugee women? Do Canadian organisations providing support and assistance have the capacity to work with gender issues?

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**Human Security:**

**Individual security:** Are the basic physical security needs of women and girls being met? Is there a recognition that women and girls face specific dangers primarily related to their sex? Is there a consideration of women's sense and definition of security? (Specific issues for attention include violence against women and girl refugees, prostitution, gender-based violence, rape, etc.) In addressing basic human needs and survival strategies, is there consideration of needs of both women and men (based on their health needs and domestic roles and responsibilities)?

**Public and state security:** Do public security forces receive adequate training on women's rights and violence against women? Do women have equal access to employment in public security forces? Do they have equal access to membership in civilian review boards? Do oversight institutions (ombudsmen, complaints boards etc.) have the mandate and authority to investigate violations of women's rights related to the conflict?

**Political Structures and Processes:**

**Women's involvement:** Will the project support women's participation and decision-making within political structures, organisations and other institutions? Will non-governmental organisations gain insight into how better to represent their female members? Will women's organisations gain new skills and capacity in articulating policy alternatives, holding governments accountable and being advocates for change?

**Human rights:** Do all human rights initiatives recognize and support women's rights as human rights?

**Legal framework:** Special support can be directed to ensuring that the legal system complies with international norms and conventions on women's legal and human rights (including CEDAW and the Beijing Platform for Action)

**Women within state structures:** Will women have equal access to state employment and advancement at all levels?

**Economic Structures and Processes:**

**Economic reconstruction:** Do reconstruction programmes allow for equitable participation by women? Are these programmes designed so that women can take advantage of new resources and/or opportunities? Will women's productive roles be supported by these programmes?

**Social Reconstruction and Empowerment:**

**Support the gains women might have made:** In some conflict situations, women might have moved into non-traditional occupations or made other gains. Development assistance can play a role in helping ensure that there is no movement back. Support can be provided to women's organisations and efforts can be made to grant legitimacy to these new roles.

**Women's empowerment:** Is there support for women's empowerment generally (as defined by international conventions (including the Convention on the Elimination of All Forms of Discrimination Against Women - CEDAW) and the Beijing Platform for Action)? Do projects anticipate and attempt to minimize backlash?
3.3 Anticipated Results

Anticipated results should be developed in close cooperation with the people involved in a specific initiative. They will also depend on the situation, the institutions involved and the scope of the project.

Ideally, a gender equality perspective should be part of the primary anticipated results of an initiative. For example, if a project aims to help restore the political, legal, security and civil structures necessary for the establishment of peace, gender equality dimensions include:

1) human security is enhanced: the initiative distinguishes between the security of women and men (as well as boys and girls) and ensures that everyone’s security is enhanced;
2) increased capacity of local leadership to assume responsibility for peace: local leadership includes both women and men; local leadership has the capacity to recognize needs and potential participation of both women and men;
3) civil society is empowered: women are active participants in civil society organisations, organisations represent both their female and male members; vibrant women’s organisations and other equality-seeking organisations are active in setting policy agendas;
4) increase trust in and reliance on as well as capacity to function of political and legal systems: legal systems based on and promote women’s rights; both women and men have trust in political and legal systems; increased participation of women in political system;
5) society is demilitarized and war economies are converted: both women and men benefit from economic promotion initiatives; demilitarisation is ensured at all levels (including the household).

A similar analysis could be carried out for expected results in other programming areas.

3.4 Indicators

In general, sex-disaggregated indicators can offer some indications of the differential impact of initiatives on women and men. For example, asking how many peace negotiators were women or the voting rates of women and men or the male/female ratio of a group of displaced people can offer insights into gender differences and the varying impact of a project on women and men.

Indicators of more equal gender relations and women’s increased role in setting a peacebuilding agenda are more difficult to frame. In part, they will be situation-specific as they will relate to what each project is intending to achieve. However Table 4 outlines possible indicators that could be used in various types of peacebuilding programming.

A third set of indicators offer guidance on whether or not attention has been given to gender equality considerations in specific projects. These include:

- there is evidence that a gender analysis has been conducted and that women and men have been consulted in setting priorities and implementation strategies;

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4. These sample results are taken from Anne-Marie Laprise (1998). Programming for Results in Peacebuilding: Challenges and Opportunities in Setting Performance Indicators. Prepared for the Strategic Planning Division of Policy Branch, CIDA.
expected results include a gender equality dimension;
• all indicators are sex-disaggregated;
• resources are provided to ensure that the gender equality dimension is delivered during the implementation phase;
• women are considered as actors, not just a ‘vulnerable group’; and
• the implementing organisation has a demonstrated capacity to work with equality issues.

**Table 4: Possible Indicators**

<table>
<thead>
<tr>
<th>Institutional Capacity to Manage/Resolve Conflict and Build Peace</th>
<th>Human Security</th>
<th>Political Structures and Processes</th>
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</thead>
<tbody>
<tr>
<td>• Ratio of women/men in decision-making positions related to peace negotiations, confidence building, etc.</td>
<td>• Number of conflict related deaths and injuries (disaggregated by sex and age).</td>
<td>• Women's participation in decision-making structures (in NGOs, within the state, etc.).</td>
</tr>
<tr>
<td>• Participation of women's organizations and gender equality advocates in peacebuilding initiatives.</td>
<td>• Incidence of gender-based violence.</td>
<td>• Ratification and implementation of international agreements on women's rights and empowerment (such as CEDAW).</td>
</tr>
<tr>
<td>• Capacity of organizations to represent and advocate on behalf of women and girls (as well as men and boys).</td>
<td>• Number of women/men displaced.</td>
<td>• Number of women's organizations.</td>
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<td></td>
<td>• Incidence of domestic violence.</td>
<td>• Establishment of women's machinery (properly resourced).</td>
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<td>• Cases of violations of human rights – both women and men.</td>
<td>• Recognition of women's rights as human rights.</td>
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<td>• Infant and maternal mortality.</td>
<td>• Male/female voter turnout.</td>
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<td>• Women's perception of security.</td>
<td>• Male/female candidates in electoral processes.</td>
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<td>• Attention given to mainstreaming a gender perspective in new legislation, etc.</td>
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4. LESSONS LEARNED

A review of projects funded by the Peacebuilding Unit documented the following lessons that relate to gender and peacebuilding:

- **Building on the progress and momentum of national organizations and movements:** Effective peacebuilding projects are built on the progress made by civil society organizations, in particular women’s groups, and on the momentum of national movements. A clear understanding of the context and an assessment of whether the situation is ‘ripe’ for action will assist in the timing of assistance.

- **Supporting women’s participation in peace negotiations:** Women’s participation in formal peace negotiations has faced strong opposition. International political support and additional resources can support women’s efforts to become accepted in formal peace processes.

- **Finding common ground between conflicting parties:** Women’s movements are not homogeneous. Women often represent different political affiliations, economic classes, ethnic groups and religions. Experience has shown, however, that through discussion and mediation, women’s groups from different sides of a conflict can sometimes find common ground.

- **Promoting women’s involvement:** Planning for equity of participation in a predetermined methodology may not be the most productive way to include women in the project process. Other creative means — that take into account the context of gender relations and that are based on consultation with women — may yield better results.

- **Dealing with the politics of gender relations:** Working in post-conflict situations, there is nothing that is "not political", particularly where gender issues are involved.

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**Economic Structures and Processes**

- Percentage of people starting new business which are women.
- Percentage of credit going to women-owned businesses.
- Participation rates (male/female) in training initiatives.
- Enrolment rates (male/female) in vocational education.
- Male/female unemployment/under-employment rates.

**Social Reconstruction and Empowerment**

- Enrolment rates (male/female) in primary and secondary education.
- Perceptions of women and men vis-à-vis gender equality.
- Women’s belief in fair treatment from institutions.
- Changes in gender division of labour within the household.
- Changes in social attitudes to women in positions of leadership.
Recognizing that basic social and economic problems can have an impact on the leadership of women’s organizations and women’s participation in other organizations: The capacity of marginalized people, especially women, to participate and take the lead in peacebuilding initiatives is influenced by a variety of factors. Some of these factors — such as poverty, poor health care, illiteracy — are ‘external’ to short-term initiative, but often have a direct impact on the possible results.

Another set of related lessons emerged during the Online Working Group on Women and Armed Conflict (a United Nations Inter-Agency Project initiated by DAW, UNIFEM and INSTRAW) that ran in late 1999:

- Women’s organizations involved in peace building have become important forces in preventative diplomacy and post-conflict governance.
- Networking and forming grassroots women’s committees are among the successful strategies for community peacebuilding.
- It is critical to create economic opportunities for women in post-conflict reconstruction.
- Although progress has been made in broadening war crime definitions to include sexual violence committed against women; thereby increasing possibilities of prosecuting such crimes, the effective implementation of war crimes legislation is still limited.
- Victims and survivors of sexual violence and rape are not being given adequate physical or psychological care.
- The impacts of rape tend to be corrosive, intergenerational and dispersed, particularly where conflict itself is disguised or unacknowledged.
- Redefining violence in public health and “injury prevention” terms, rather than strictly law and order issues, can open new opportunities for legal and legislative action.
- In conflict and peace building, the concerns and response of women in the plural and collective sense are often different than those of men.
- Capacity-building, training and the creation of women’s forums are essential to supporting women’s participation in post-conflict reconstruction.
- Opportunities for women to share their stories are important in helping people to understand long-standing conflicts, move toward reconciliation and seek redress, but they must be done respectfully and accompanied by needed counseling.
5. RESOURCES

5.1 Background Documents


5.2 International Agreements and Guidelines

- **United Nations Security Council Resolution 1325**: This resolution – adopted on October 31, 2000 – reaffirmed the important role of women in the prevention of conflicts and in peacebuilding and stressed the important of their equal participation and full involvement in all efforts for the maintenance and promotion of peace and security and the need to increase their role in decision-making with regard to conflict prevention and resolution. The resolution also called on all actors to adopt a gender perspective when negotiating and implementing peace agreements. For the full text of the resolution see: http://www.un.org/events/res_1325e.pdf

- **Beijing Platform for Action**: Critical Area of Concern: Women and Armed Conflict. Strategic Objectives:
  
  E.1 - Increase the participation of women in conflict resolution at decision-making levels and protect women living in situations of armed and other conflicts or under foreign occupation.
  
  E.4 - Promote women's contribution to fostering a culture of peace.
  
  E.5 - Provide protection, assistance and training to refugee women, other displaced women in need of international protection and internally displaced women.
  

- **The Vienna Declaration and Programme of Action** (1993). Article 38: "Violations of the human rights of women in situations of armed conflict are violations of the fundamental principles of international human rights and humanitarian law."
  
  For complete text see: http://www.unhchr.ch/html/menu5/d/vienna.htm


This document has been prepared by CIDA’s Peacebuilding Unit (Multilateral Programs Branch) and CIDA’s Gender Equality Unit (Policy Branch) with the support of Beth Woroniuk (GGI) - revised January 2001.

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